

NANTUCKET REGIONAL TRANSIT AUTHORITY  
(a component Unit of the Massachusetts Department of Transportation)

Basic Financial Statements, Supplementary Data  
June 30, 2016

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
(a Component Unit of the Massachusetts Department of Transportation)

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**NANTUCKET REGIONAL TRANSIT AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED  
JUNE 30, 2016**

**The Reporting Entity**

The management of the Nantucket Regional Transit Authority (the Authority) has generated this narrative overview and analysis to assist our readers in understanding the Authority's basic financial statements. The Authority was established as a political subdivision of the Commonwealth of Massachusetts (the Commonwealth) on April 15, 1986, by the town of Nantucket. This was done pursuant to Section 3 of Chapter 161B of the General Laws of the Commonwealth, for the purpose of continuing and improving local transit service on the island of Nantucket.

**Overview of the Financial Statements**

This overview and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's financial statements include a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows. In addition to the basic financial statements, this report includes notes to the financial statements, required supplementary information pertaining to the pension and other postemployment benefit plans and certain schedules required by Commonwealth agencies.

The statement of net position reports assets plus deferred outflows of resources and liabilities plus deferred inflows of resources and reports the difference between the two as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating. Net position consists of three sections: invested in capital assets, restricted, and unrestricted. The invested in capital assets component of the net position consists of capital assets, net of related debt. Further, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in the invested in capital component, if applicable. Net position is reported as restricted when constraints are imposed by third parties or enabling legislation. All other net position is unrestricted.

The statement of revenues, expenses and changes in net position reports the operating revenues and expenses, nonoperating revenues and expenses, and capital contributions for the year. The net of these income and expense accounts results in the increase or decrease in net position. That change combined with the net position at the end of the previous year reconciles to the net position at the end of the current year.

The statement of cash flows reports cash and cash equivalents activities for the year resulting from operating activities, noncapital financing activities, capital and related financing activities, and investing activities. The net results of these activities added to the beginning of the year cash and cash equivalents balance reconciles the cash and cash equivalents balance at the end of the year.

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED**  
**JUNE 30, 2016**

**Condensed Financial Information**

**Statement of Net Position**  
(000 omitted)

	<b>2016</b>	<b>2015</b>	<b>2014</b>
Current assets	\$ 1,314	\$ 1,382	\$ 1,913
Capital assets, net	2,379	2,682	2,586
Restricted and other noncurrent assets	543	791	383
Total assets	<u>4,236</u>	<u>4,855</u>	<u>4,882</u>
Deferred outflows of resources	29	1	
Total assets and deferred outflows of resources	<u>4,265</u>	<u>4,856</u>	<u>4,882</u>
Restricted and noncurrent liabilities	679	988	1,049
Current liabilities	233	217	280
Total liabilities	<u>912</u>	<u>1,205</u>	<u>1,329</u>
Deferred inflows of resources			
Total liabilities and deferred inflows of resources	<u>912</u>	<u>1,205</u>	<u>1,329</u>
Net position			
Invested in capital assets	2,379	2,682	2,586
Restricted	239	165	257
Unrestricted	735	804	710
Total net position	<u>\$ 3,353</u>	<u>\$ 3,651</u>	<u>\$ 3,553</u>

**Statement of Revenues, Expenses and Changes in Net Position**  
(000 omitted)

	<b>2016</b>	<b>2015</b>	<b>2014</b>
Operating revenues			
Transportation services	\$ 434	\$ 411	\$ 407
Operating expenses			
Cost of services, maintenance and administration	2,000	1,916	1,785
Depreciation	503	480	466
	<u>2,503</u>	<u>2,396</u>	<u>2,251</u>
Operating loss	<u>(2,069)</u>	<u>(1,985)</u>	<u>(1,844)</u>
Nonoperating revenues and (expenses)			
Operating assistance	1,553	1,507	2,348
	<u>1,553</u>	<u>1,507</u>	<u>2,348</u>
Income (loss) before capital contribution	<u>(516)</u>	<u>(478)</u>	<u>504</u>
Capital contributions	218	576	177
	<u>218</u>	<u>576</u>	<u>177</u>
Change in net position	<u>(298)</u>	98	681
Net position			
Beginning of year			
As previously reported	3,651	3,553	3,195
Cumulative effect - change in accounting principle			(323)
As restated	<u>3,651</u>	<u>3,553</u>	<u>2,872</u>
End of year	<u>\$ 3,353</u>	<u>\$ 3,651</u>	<u>\$ 3,553</u>

NANTUCKET REGIONAL TRANSIT AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED  
JUNE 30, 2016

**FINANCIAL ANALYSIS**

**Comparison of Financial Condition at June 30, 2016 and 2015**

The assets of the Authority exceeded its liabilities at June 30, 2016 by \$3,353,000.

The Authority's net position decreased by \$298,000 (8.2%) during the current year. This was due primarily to an operating loss of \$2,069,000, less operating assistance income of \$1,553,000 and capital contributions of \$218,000.

The Authority's total assets and deferred outflows of resources decreased in 2016 versus 2015 by \$591,000 (12.2%).

Total current assets decreased by \$68,000 (4.9%). This was caused primarily by decreases in cash of \$94,000 netted against increases in receivables and other current assets of \$26,000. The decrease in cash was the result of not issuing a revenue anticipation note during the year.

Total net capital assets decreased \$303,000 (11.3%). This was caused by the net effect of capital acquisitions of \$218,000, dispositions of \$18,000 and depreciation of \$503,000.

Deferred outflows of resources related to the Authority's pension plan increased by \$28,000.

Total debt decreased by \$293,000 (24.3%). This was caused by increases in current accounts payable, accrued expense and unearned revenue of \$16,000, an increase in the liability for other postemployment benefits of \$21,000 and an increase in the net pension liability of \$37,000, less a decrease in liabilities payable from restricted assets of \$367,000.

**NANTUCKET REGIONAL TRANSIT AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED  
JUNE 30, 2016**

**Revenues**

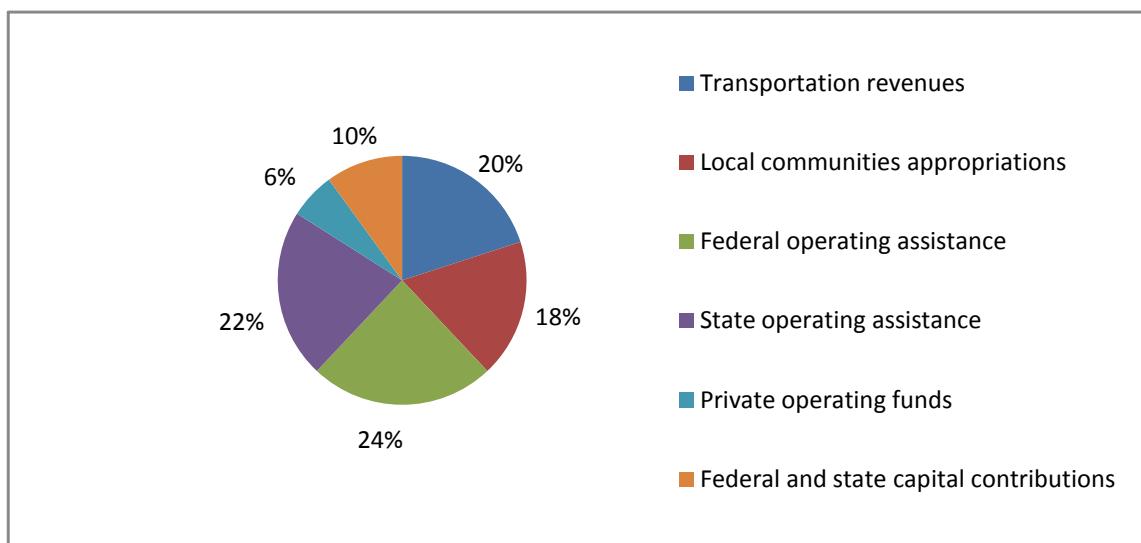
Total operating revenue increased by \$23,000 (5.6%).

Total operating assistance grants increased in 2016 versus 2015 by \$46,000 (3.0%). This was caused primarily by increases in Federal and State operating assistance, less a decrease in private funding.

Total capital contributions decreased in 2016 versus 2015 by \$358,000 (62.2%). This was caused primarily by decreases in Federal and State capital grant funding.

The change in net position decreased in 2016 versus 2015 by \$396,000 (404.1%). This was caused primarily by the net effect of an increased operating loss of \$84,000, an increase in operating assistance of \$46,000 and a decrease in capital assistance of \$358,000.

**Revenues by source:**



**NANTUCKET REGIONAL TRANSIT AUTHORITY  
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JUNE 30, 2016**

**Operating Expenses**

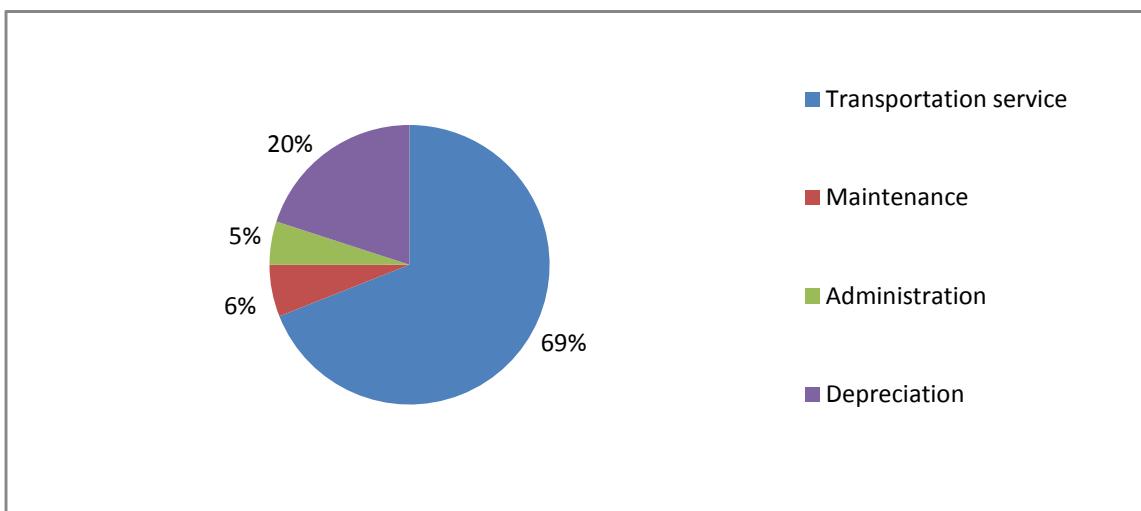
Total operating expenses increased in 2016 versus 2015 by \$107,000 (4.5%). This was caused by increases in the cost of transportation service, maintenance and administration, and depreciation expense in the current year.

The cost of transportation service increased in 2016 versus 2015 by \$54,000 (3.2%). This was caused primarily by an increase in service provided. Namely, the Ferry Connector Service, Extended Hours Service and other additional fixed route service.

Maintenance expense and administrative expense increased in 2016 versus 2015 by \$29,000 (23.8%).

Depreciation expense increased in 2016 versus 2015 by \$23,000 (4.8%). This was primarily attributable to the addition of a full years' depreciation on 2015 acquisitions and half years' depreciation on 2016 acquisitions.

**Expenses by source:**



NANTUCKET REGIONAL TRANSIT AUTHORITY  
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**FINANCIAL ANALYSIS**

**Comparison of Financial Condition at June 30, 2015 and 2014**

The assets of the Authority exceeded its liabilities at June 30, 2015 by \$3,651,000.

The Authority's net position decreased by \$225,000 (5.8%) during the current year. The net decrease in net position was the result of an increase of \$98,000 in normal income and expenses, less the cumulative effect of a change in accounting principle, related to the implementation of GASB 68 for the net pension liability, of \$323,000.

The Authority's total assets decreased in 2015 versus 2014 by \$26,000 (.5%).

Total current assets decreased by \$531,000 (27.7%). This was caused primarily by decreases in cash of \$459,000 and receivables of \$69,000. The decreases were the result of not issuing a new revenue anticipation note during the year.

Total net capital assets increased \$96,000 (3.7%). This was caused capital acquisitions of \$576,000 net of depreciation of \$480,000.

Total debt decreased by \$124,000 (9.3%). This was caused by increases in liabilities payable from restricted assets of \$414,000 and net pension liability of \$323,000 less decreases in revenue anticipation notes of \$600,000 and other changes of \$13,000.

The cumulative effect of a change in an accounting principle of \$323,000 was recorded in 2014. This was done to implement GASB No. 68. It was related to recording the net pension liability.

**NANTUCKET REGIONAL TRANSIT AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED  
JUNE 30, 2016**

**Revenues**

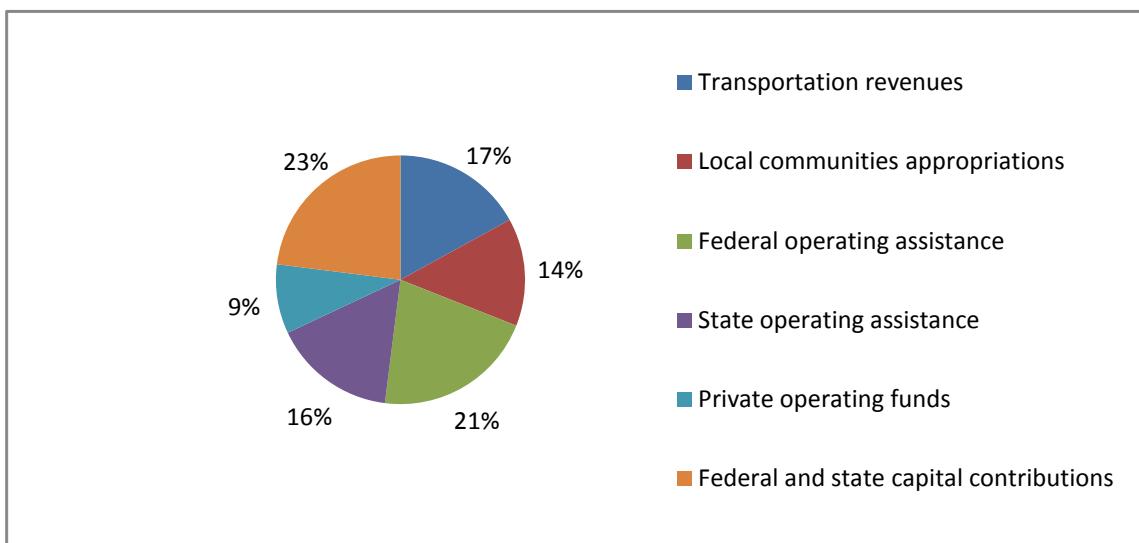
Total operating revenue increased by \$4,000 (1%). In order to ensure that future cost of service was adequately funded, the Authority approved a \$10 increase in the cost of season passes.

Total operating assistance grants decreased in 2015 versus 2014 by \$841,000 (35.8%). This was caused by the fact that the state contract assistance was higher in 2014, due to a forward funding initiative.

Total capital contributions increased in 2015 versus 2014 by \$399,000 (225%). This was caused primarily by increases in Federal and State capital grant funding.

The change in net position decreased in 2015 versus 2014 by \$583,000 (85.6%). This was caused primarily by a decrease in operating assistance due to a forward funding initiative.

**Revenues by source:**



**NANTUCKET REGIONAL TRANSIT AUTHORITY  
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**Operating Expenses**

Total operating expenses increased in 2015 versus 2014 by \$145,000 (6.4%). This was caused by increases in the cost of transportation service, maintenance and administration, and depreciation expense in the current year.

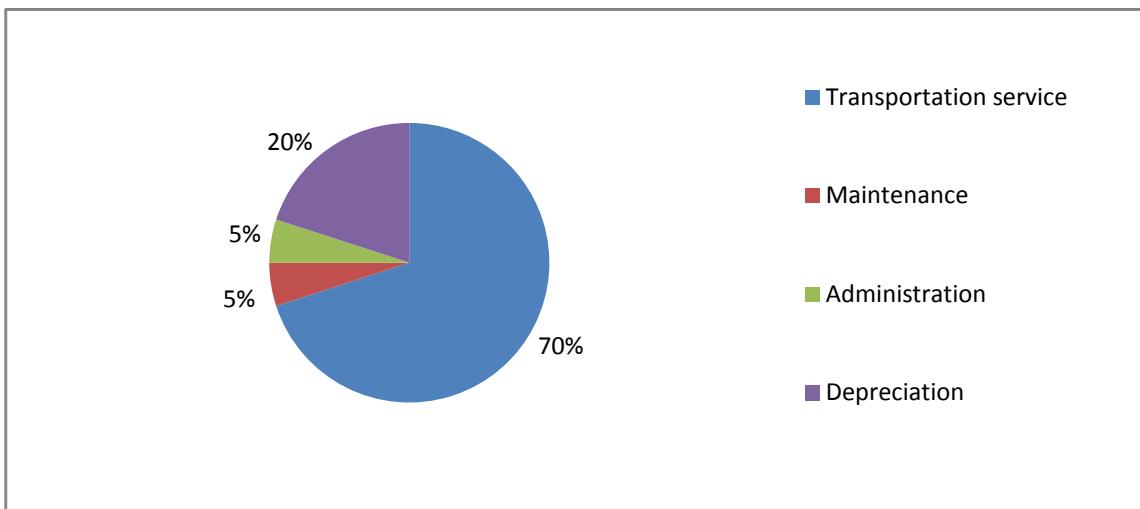
The cost of transportation service increased in 2015 versus 2014 by \$123,000 (7.9%). This was caused primarily by an increase in service provided. Namely, the Ferry Connector Service, Extended Hours Service and other additional fixed route service.

Maintenance expense and administrative expense increased in 2015 versus 2014 by \$8,000 (3.3%).

Depreciation expense increased in 2015 versus 2014 by \$14,000 (3.0%). This was primarily attributable to the addition of a full years' depreciation on 2014 acquisitions and half years' depreciation on 2015 acquisitions.

The cumulative effect of a change in an accounting principle of \$323,000 was recorded in 2014. This was done to implement GASB No. 68. It was related to recording the net pension liability.

**Expenses by source:**



**NANTUCKET REGIONAL TRANSIT AUTHORITY  
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**Capital Assets**

The Authority's capital assets as of June 30, 2016, amounted to \$2,379,000, net of accumulated depreciation. The Authority's investment in capital assets includes buildings and structures, vehicles, office and maintenance equipment, and intangible assets. During 2016, the Authority invested \$218,000 in various capital assets. Capital asset additions were funded through State capital grants.

More detailed information regarding the Authority's capital assets activities for 2016 can be found in the notes to the financial statements (Note 7).

**Revenue Anticipation Note**

The Authority did not have a revenue anticipation note at June 30, 2016 and 2015.

**Economic Factors**

Funding for the Authority's net cost of service (noncapital expenses less all noncapital revenues except state contract assistance and member municipality assessments) is dependent primarily, 55%, from operating assistance from MassDOT and 45% by assessments to the member community.

Demand for the Authority's services is mainly affected by the overall economic activity on Nantucket, both seasonally and year-round. The economic activity is a reflection of the overall construction on the island and other factors, such as weather-related conditions, capacity constraints, and operational limitations, which can also have an impact on the Authority's annual ridership volumes.

The Authority's operating revenue for the past three years are as follows:

	<u>2014</u>	<u>2015</u>	<u>2016</u>
Farebox revenue	\$401,000	\$402,000	\$426,000
Other revenue	6,000	9,000	8,000

**Contacting the Authority's Financial Management**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. If you have any questions or need additional information, contact Paula Leary, Administrator, Nantucket Regional Transit Authority, 20 R South Water Street, Nantucket, MA 02554.

# Bruce D. Norling, CPA, P.C.

## INDEPENDENT AUDITORS' REPORT

The Advisory Board  
Nantucket Regional Transit Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Nantucket Regional Transit Authority (the Authority), a component unit of the Massachusetts Department of Transportation, as of and for the years ended June 30, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2016 and 2015, and the respective changes in financial position and cash flows thereof for the years then ended, in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i through ix and the required supplementary information schedules on pages 23 through 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The supplementary information, included in the accompanying schedules on pages 26 through 28, is presented for purposes of additional analysis and is not a required part of the basic financial statements. These

supplementary schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated September 29, 2016 on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Bruce D. Norling, CPA, P.C.*

September 29, 2016

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
(a Component Unit of the Massachusetts Department of Transportation)

Statement of Net Position

June 30, 2016 and 2015

	<u>2016</u>	<u>2015</u>
<b>ASSETS</b>		
<b>Current Assets</b>		
Cash and cash equivalents	\$ 272,633	\$ 367,492
Receivable for operating assistance	898,482	878,478
Other current assets	142,554	135,581
Total current assets	1,313,669	1,381,551
<b>Restricted and noncurrent assets</b>		
<b>Restricted assets</b>		
Cash and cash equivalents	245,048	243,315
Receivable capital assistance	166,594	461,988
Total restricted assets	411,642	705,303
Receivable for operating assistance	131,109	86,657
Capital assets, net	2,379,440	2,682,309
Total noncurrent assets	2,922,191	3,474,269
Total assets	4,235,860	4,855,820
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflows of resources related to pension	29,214	553
Total assets and deferred outflows of resources	4,265,074	4,856,373
<b>LIABILITIES</b>		
<b>Current liabilities</b>		
Accounts payable and accrued expense	64,463	72,600
Unearned revenue	168,065	144,360
Total current liabilities	232,528	216,960
<b>Restricted and noncurrent liabilities</b>		
Liabilities payable from restricted assets		
Accounts payable and accrued expense	90,776	458,193
Unearned revenue	81,918	81,918
Total liabilities payable from restricted assets	172,694	540,111
Net pension liability	359,774	322,696
Other postemployment benefits	147,246	125,489
Total restricted and noncurrent liabilities	679,714	988,296
Total liabilities	912,242	1,205,256
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources related to pension	89	89
Total liabilities and deferred inflows of resources	912,331	1,205,256
<b>NET POSITION</b>		
Invested in capital assets	2,379,440	2,682,309
Restricted	238,948	165,192
Unrestricted	734,355	803,616
Total net position	\$ 3,352,743	\$ 3,651,117

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
(a Component Unit of the Massachusetts Department of Transportation)

Statement of Revenues, Expenses and Changes in Net Position

Year Ended June 30, 2016 and 2015

	<u>2016</u>	<u>2015</u>
Operating revenues		
Transportation services	\$ 433,841	\$ 411,160
Operating expenses		
Transportation service	1,718,561	1,664,624
Maintenance	154,555	125,999
General and administration	126,868	125,889
	<u>1,999,984</u>	<u>1,916,512</u>
Depreciation expense	503,410	480,011
	<u>2,503,394</u>	<u>2,396,523</u>
Operating loss	(2,069,553)	(1,985,363)
Nonoperating revenues and (expenses)		
Operating assistance grants		
Federal	541,489	531,946
Commonwealth of Massachusetts	488,184	394,359
Local	398,943	355,195
Private Funding	137,200	224,158
Loss on disposal	(15,323)	
Other	2,060	1,385
	<u>1,552,553</u>	<u>1,507,043</u>
Loss before capital contributions	(517,000)	(478,320)
Capital contributions		
Commonwealth of Massachusetts capital assistance grants	218,626	484,154
Federal	88,664	
Private funding	3,150	
	<u>218,626</u>	<u>575,968</u>
Change in net position	(298,374)	97,648
Net position		
Beginning of year	<u>3,651,117</u>	<u>3,553,469</u>
End of year	<u>3,352,743</u>	<u>3,651,117</u>

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
 (a Component Unit of the Massachusetts Department of Transportation)

Statement of Cash Flows

Year Ended June 30, 2016 and 2015

	<u>2016</u>	<u>2015</u>
<b>Cash flows from operating activities</b>		
Transportation services	\$ 433,841	\$ 411,160
Payments to vendors and suppliers	(1,748,148)	(1,747,441)
Payments to employees	(172,903)	(164,307)
Payments of fringe	<u>(63,780)</u>	<u>(59,169)</u>
 Net cash used in operations	 <u>(1,550,990)</u>	 <u>(1,559,757)</u>
 <b>Cash flows from noncapital financing activities</b>		
Repayment of revenue anticipation notes		(600,000)
Operating assistance grants	1,364,160	1,345,473
Private funding	160,906	243,596
Interest on notes		<u>(2,693)</u>
 Net cash provided by noncapital financing activities	 <u>1,525,066</u>	 <u>986,376</u>
 <b>Cash flows from capital and related financing activities</b>		
Acquisition of capital assets	(586,043)	(31,691)
Proceeds from sale of capital assets	2,762	
Capital contributions		
Massachusetts Department of Transportation capital appropriations	514,020	121,546
Private funding		<u>3,150</u>
 Net cash (used in) provided by capital and related financing activities	 <u>(69,261)</u>	 <u>93,005</u>
 <b>Cash flows from investing activities</b>		
Interest income	<u>2,059</u>	<u>4,003</u>
 Net cash provided by investing activities	 <u>2,059</u>	 <u>4,003</u>
 Net decrease in cash and cash equivalents	 <u>(93,126)</u>	 <u>(476,373)</u>
 Cash and cash equivalents at beginning of year	 <u>610,807</u>	 <u>1,087,180</u>
 Cash and cash equivalents at end of year	 <u>\$ 517,681</u>	 <u>\$ 610,807</u>
 <b>Reconciliation of operating loss to net cash provided by operations</b>		
Operating loss	\$ (2,069,553)	\$ (1,985,363)
Adjustments to reconcile the operating loss to net cash used in operating activities:		
Depreciation expense	503,410	480,011
Other post employment benefits	21,757	
Other	8,506	
Changes in assets and liabilities:		
Other assets	(6,973)	3,506
Accounts payable and accrued expense	<u>(8,137)</u>	<u>(57,911)</u>
 Net cash used in operations	 <u>\$ (1,550,990)</u>	 <u>\$ (1,559,757)</u>
 <b>Supplemental disclosures of noncash transactions</b>		
At June 30, 2016 and 2015, the Authority had capital expenditures that were included in accounts payable	 <u>\$ 90,776</u>	 <u>\$ 458,193</u>

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
(a Component Unit of the Massachusetts Department of Transportation)  
Notes to Financial Statements  
June 30, 2016 and 2015

**1. The Reporting Entity**

The Nantucket Regional Transit Authority (the Authority) is a component unit of the Massachusetts Department of Transportation (MassDOT) and MassDOT is a component unit of the Commonwealth of Massachusetts (the Commonwealth). The Authority was established as a political subdivision of the Commonwealth on April 15, 1986, by the Town of Nantucket, the sole member community of the Authority. This was done pursuant to Section 3 of Chapter 161B of the General Laws of the Commonwealth, for the purpose of continuing and improving local transit service. The Authority does not have any stockholders or equity holders.

The Authority is managed by an Administrator appointed by an Advisory Board. The Advisory Board is made up of appointed representatives of the Town of Nantucket. The Authority's operations are primarily funded through passenger fares, contractual reimbursements and operating subsidies from Federal and State governments and the Town of Nantucket. In addition, the Authority receives Federal and State capital grants that are used to finance acquisitions of and improvements to facilities and equipment.

The Authority provides seasonal fixed route bus services to the general public and year round demand response services to the elderly and to individuals with disabilities. The operation of these services is performed by a private sector operator (the Operator). The Operator functions under terms and agreements whereby it provides mass transit along such routes and according to such schedules as may be defined by the Authority.

The Authority also has a brokerage service program, whereby the Authority contracts with various social service agencies to provide public transportation to their clients. The operation of this program is also provided by the Operator.

**2. Summary of Significant Accounting Policies**

a) Measurement Focus, Basis of Accounting and Financial Reporting Presentation – The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to government entities. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Under these standards, the Authority is defined as a special-purpose government, engaged only in business-type activities.

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized at the time transportation services are provided. Unearned revenue represents cash received in advance of future services.

The Authority distinguishes between operating revenues and expenses and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services in connection with the Authority's principal ongoing operations. The Authority's principal operating revenue is passenger fares. Operating expenses include the cost of transit services provided by third party vendors, maintenance, administrative and depreciation expense. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NANTUCKET REGIONAL TRANSIT AUTHORITY  
(a Component Unit of the Massachusetts Department of Transportation)  
Notes to Financial Statements  
June 30, 2016 and 2015

**2. Summary of Significant Accounting Policies (continued)**

b) Adoption of New Accounting Pronouncements - In February, 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application*. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of *fair value* is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. It also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The adoption of this standard did not have a material impact on the Authority's financial statements.

In June, 2015, the GASB issued Statement No. 73, *Accounting And Financial Reporting for Pensions and Related Assets That Are Not Within The Scope of GASB Statement 68, And Amendments To Certain Provisions of GASB 67 AND 68*. The objective of this Statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. It amends certain provisions of GASB 67 and 68. Further, it clarifies the application of certain provisions of Statement 67 and 68 with regard to the following issues:

- 1) Information that is required to be presented as notes to the 10-year schedules of required supplementary information about investment-related factors that significantly affect trends in the amounts reported.
- 2) Accounting and financial reporting for separately financed specific liabilities of individual employers and nonemployer contributing entities for defined benefit pensions.

The adoption of this standard did not have a material impact on the Authority's financial statements.

In June, 2015, the GASB issued GASB No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement supercedes GASB No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement identifies the hierarchy of generally accepted accounting principles (GAAP). The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The adoption of this standard did not have a material impact on the Authority's financial statements.

The GASB has issued the following statements, which require adoption subsequent to June 30, 2016 and are applicable to the Authority. The Authority has not yet adopted these statements, and the implication on the Authority's fiscal practices and financial reports is being evaluated.

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2. Summary of Significant Accounting Policies (continued)

b) Adoption of New Accounting Pronouncements (continued)

<u>Statement No.</u>		<u>Adoption Required in Fiscal Year</u>
74	<i>Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans</i>	2017
75	<i>Accounting and Financial Reporting for Postemployment Benefits Other Than Pension Plans</i>	2018
78	<i>Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans</i>	2017
79	<i>Certain External Investment Pools and Pool Participants</i>	2017
80	<i>Blending Requirements for Certain Component Units – an amendment of GASB No. 14</i>	2017
81	<i>Irrevocable Split-Interest Agreements</i>	2018
82	<i>Pension Issues – an amendment of GASB Statements No. 67, No. 68 and No. 73.</i>	2018

c) Capital Grants – The Authority receives capital grants from various governmental agencies to be used for various purposes connected with the planning, modernization and expansion of transportation facilities and equipment. Capital grants are reported as revenue rather than contributed capital as required by GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*.

d) Statement of Cash Flows – For purposes of the statement of cash flows, the Authority considers all highly liquid investments purchased with a maturity of three months or less to be cash equivalents.

e) Restricted Assets and Restricted Liabilities – Restricted assets are restricted for the acquisition of capital assets, the stabilization fund and the reserve for extraordinary expense. Restricted liabilities are amounts payable from the restricted assets.

f) Capital Assets – Capital assets are stated at cost less accumulated depreciation. Depreciation is computed using the straight-line method based on the estimated service lives of the assets. The Authority's capitalization policy is to capitalize all assets acquired with capital funds regardless of the dollar amount. The estimated service lives are as follows:

	<u>Years</u>
Building and structures	15 – 40
Vehicles	4 – 10
Equipment	5 – 7
Intangible assets	5

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2. Summary of Significant Accounting Policies (continued)

- g) Net Position - Net position is the residual of all other elements presented in a statement of net position. It is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net position is reported in three categories and these are defined as follows: (1) amounts invested in capital assets consists of capital assets, net of accumulated depreciation and is reduced by the related debt that is attributed to the acquisition, construction, or improvement of those assets, (2) restricted net position results when constraints are placed on net position use, and are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through enabling legislation. (3) Unrestricted net position consists of net position that does not meet the definition of the two preceding categories.
- h) Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.
- i) Restricted Cash and Investment Accounts – Certain cash and investments are segregated from operating cash due to certain internal or external restrictions as follows:
- Stabilization and contingency reserve accounts – represent funds held in accordance with statutory requirements to be used when annual revenues are projected to be less than annual expenses, or if the Authority has insufficient funds on hand to pay current expenses.
  - Other Accounts – represent internally restricted funds held for capital asset acquisition and other expenses.
- j) Postemployment Benefits – Postemployment benefits, primarily healthcare, are recognized on an accrual basis. The accrual is the recognition of an actuarially required contribution as an expense on the statement of revenues, expenses, and changes in net position when future retirees earn their postemployment benefit rather than when they use their postemployment benefit. To the extent that the Authority does not fund its actuarially required contribution, a postemployment benefit liability is recognized on the statement of net position.
- k) Available Unrestricted Resources – The Authority's policy is to utilize available unrestricted resources prior to restricted resources.
- l) Reclassifications – Certain prior year amounts have been reclassified to conform to current year presentation.
- m) Unearned Revenue – Unearned revenue consists primarily of receipts received to fund future Authority operations. Such amounts are recognized as revenue in subsequent periods as they are earned.

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**2. Summary of Significant Accounting Policies (continued)**

- n) **Pensions** – For purposes of measuring the Authority's net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Barnstable County Retirement Association (BCRA) and additions to/deductions from the BCRA's fiduciary net position have been determined on the same basis as they are reported by BCRA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- o) **Deferred Outflows/Inflows of Resources** - The Authority accounts for certain transactions that result in the consumption or acquisition of one period that are applicable to future periods as deferred outflows and inflows, respectively, to distinguish them from assets and liabilities. For fiscal 2016, the Authority has reported deferred outflows and inflows that are related to its pension plan.

**3. Cash and Cash Equivalents**

State and local statutes place certain limitations on the nature of deposits and investments available to the Authority. Deposits (including demand deposits, term deposits and certificates of deposit) in any one financial institution may not exceed certain levels without collateralization by the financial institutions involved. Investments can also be made in securities issued by or unconditionally guaranteed by the U.S. Government or its agencies that have a maturity of less than one year from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Pursuant to GASB No. 40, custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Authority's deposits may not be recovered. The Authority does not have a formal policy with regard to custodial credit risk, but generally invests its funds in deposits that are fully Federal Depository Insurance Corporation (FDIC) and Depositors Insurance Fund (DIF) insured or are collateralized with securities held by the pledging financial institution's trust department or agent in the pledging financial institutions name.

The total amounts of Authority deposits in financial institutions, per the bank statements, at June 30, 2016 and 2015 are as follows:

	<u>2016</u>	<u>2015</u>
Balance per banks	\$ 518,174	\$ 661,612
Deposits covered by:		
Federal Depository Insurance Corporation	(250,000)	(250,000)
Massachusetts Depositors Insurance Fund	(268,174)	(411,612)
Total uninsured and uncollateralized deposits	<u>\$ -</u>	<u>\$ -</u>

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**3. Cash and Cash Equivalents (continued)**

Cash and cash equivalents reported in the accompanying statement of net position as of June 30, 2016 and 2015 are as follows:

	<u>2016</u>	<u>2015</u>
Current asset - cash and cash equivalents	\$ 272,633	\$ 367,492
Restricted assets - cash and cash equivalents	<u>245,048</u>	<u>243,315</u>
	<u><u>\$ 517,681</u></u>	<u><u>\$ 610,807</u></u>

**4. Grants**

The Federal government provides both operating and capital funding pursuant to the various sections of the Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) Act, of 2012. Further, MassDOT, the Town of Nantucket and certain private entities provide the local share of both operating and capital funding.

**5. Receivable for Operating and Capital Assistance**

The receivable for operating and capital assistance is disaggregated as follows:

	<u>2016</u>	<u>2015</u>
<b>Current</b>		
Operating assistance		
United States Department of Transportation -		
Pass-through grant through the Commonwealth		
Operating grant		
Rural area assistance	\$ 543,287	\$ 531,946
Local operating assistance to be billed to the Towns constituting the Authority and paid by the Commonwealth to the Authority	<u>486,304</u>	<u>433,189</u>
Total operating assistance	<u>1,029,591</u>	<u>965,135</u>
Less noncurrent portion	<u>(131,109)</u>	<u>(86,657)</u>
Total current operating assistance	<u><u>\$ 898,482</u></u>	<u><u>\$ 878,478</u></u>
<b>Noncurrent</b>		
Capital assistance		
Commonwealth of Massachusetts	\$ 166,594	\$ 461,988
Total capital assistance	<u><u>\$ 166,594</u></u>	<u><u>\$ 461,988</u></u>

**6. Other Current Assets**

The other current asset balance includes a motor vehicle parts and fuel inventory for 2016 and 2015 of approximately \$5,000 and \$10,000, respectively. This inventory is stated at the lower of cost or market on a first-in, first-out basis.

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**7. Capital Assets and Depreciation**

The capital asset activity for the year ended June 30, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Depreciable capital assets</b>				
Building and structures	\$ 719,789	\$ 21,425	\$ -	\$ 741,214
Vehicles	4,973,314	78,509	596,820	4,455,003
Equipment	383,121	25,942	23,707	385,356
Intangible asset	17,800	92,750		110,550
Subtotal	<u>6,094,024</u>	<u>218,626</u>	<u>620,527</u>	<u>5,692,123</u>
Accumulated depreciation	<u>3,411,715</u>	<u>503,410</u>	<u>602,442</u>	<u>3,312,683</u>
Net depreciable and net capital assets	<u><u>\$ 2,682,309</u></u>	<u><u>\$ (284,784)</u></u>	<u><u>\$ 18,085</u></u>	<u><u>\$ 2,379,440</u></u>

The capital asset activity for the year ended June 30, 2015 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Depreciable capital assets</b>				
Building and structures	\$ 717,610	\$ 2,179	\$ -	\$ 719,789
Vehicles	4,409,432	563,882		4,973,314
Equipment	373,214	9,907		383,121
Intangible asset	17,800			17,800
Subtotal	<u>5,518,056</u>	<u>575,968</u>	<u>-</u>	<u>6,094,024</u>
Accumulated depreciation	<u>2,931,704</u>	<u>480,011</u>		<u>3,411,715</u>
Net depreciable and net capital assets	<u><u>\$ 2,586,352</u></u>	<u><u>\$ 95,957</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 2,682,309</u></u>

Depreciation expense for 2016 and 2015 was \$503,410 and \$480,011, respectively.

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**8. Accounts Payable and Accrued Expense**

The accounts payable and accrued expense balance is disaggregated as follows:

	<u>2016</u>	<u>2015</u>
Payable to general vendors	\$ 41,257	\$ 50,482
Accrued salaries and benefits	23,206	22,118
	<u>\$ 64,463</u>	<u>\$ 72,600</u>

**9. Revenue Anticipation Notes**

During the years ended June 30, 2016 and 2015, the following changes occurred in the Authority's revenue anticipation notes (RANs):

	<u>2016</u>	<u>2015</u>
Beginning balance	\$ -	\$ 600,000
New notes issued		
Notes retired		(600,000)
Ending balance	<u>\$ -</u>	<u>\$ -</u>

The Authority did not issue a new RAN in 2016 and 2015.

**10. Restricted Net Position**

Restricted net position is comprised of the total restricted net assets less liabilities payable from restricted net assets. The following delineates the expendable versus nonexpendable restricted net position for 2016 and 2015:

	<u>2016</u>	<u>2015</u>
Expendable		
Restricted for capital assets	\$ 75,818	\$ 3,795
Nonexpendable		
Restricted by enabling legislation		
Stabilization fund	92,091	92,091
Reserve for extraordinary expense	71,039	69,306
	<u>163,130</u>	<u>161,397</u>
	<u>\$ 238,948</u>	<u>\$ 165,192</u>

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**11. Leases**

**Operating lease**

At June 30, 2016, the Authority has a noncancelable operating lease commitments with terms in excess of one year.

The future minimum lease payments are as follows:

<u>Year</u>	<u>Amount</u>
2017	42,212
2018	21,379
2019	21,379
2020	21,379
2021	21,379
2022 - 2026	106,895
2027 - 2028	26,724
	<hr/> <u>\$ 261,347</u>

Aggregate rental expense was \$46,572 and \$46,386 for 2016 and 2015, respectively. The lessor related to this rental expense is the Town of Nantucket, a related party, Note 14.

**12. Employees' Retirement Benefits**

**Pension Plan**

**General Information about the Pension Plan**

*Plan Description* – The Authority provides employees retirement benefits through the Barnstable County Retirement Association (BCRA). The Plan is a cost-sharing, multiple-employer, defined benefit pension plan. The Plan is a member of the Massachusetts Contributory Retirement System and is governed by Massachusetts General Laws, Chapter 32. The Public Employees Retirement Commission (PERAC) is the state agency responsible for oversight of the Commonwealth's retirement system. Oversight of the BCRA is provided by a five person Board of Retirement. The Plan issues a publicly available financial report that may be obtained by contacting the Plan located at 750 Attucks Lane, Hyannis, MA 02601.

*Benefits Provided* – The Plan covers all eligible employees and provides retirement, disability, cost of living adjustments and death benefits to all Plan members and beneficiaries. The Plan provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation for those hired prior to April 2, 2012. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification.

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**12. Employees' Retirement Benefits (continued)**

**Pension Plan (continued)**

**General Information about the Pension Plan (continued)**

**Contributions** – Pursuant to Massachusetts General Laws, Chapter 32, contribution requirements of the active employees and the participating employers are established and may be amended by the Massachusetts Contributory Retirement System. Plan members are required to pay into the Plan 5% and 9% of their covered compensation, depending on plan entry date. The Authority's statutory required contribution rate for the year ended June 30, 2016, was 19.84% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$31,438 for the year ended June 30, 2016.

**Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2016 and 2015, the Authority reported a liability of \$359,744 and \$322,696, respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2014. Update procedures were used to roll forward the total pension liability to December 31, 2015. The Authority's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2015, the Authority's proportion of net pension liability was .057 percent.

Since BCRA performs an actuarial valuation bi-annually, there are no reported amounts for the changes in benefit terms, differences between expected and actual experience and changes in assumptions as of December 31, 2015.

For the year ended June 30, 2016 and 2015, the Authority recognized pension expense of \$39,944 and \$31,627, respectively, and reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between expected projected and actual investment income	\$ 28,550	\$ -
Changes in proportion and differences between employer contributions and proportionate share of contributions	664	89
<b>Total deferred outflows and inflows of resources</b>	<b>\$ 29,214</b>	<b>\$ 89</b>

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**12. Employees' Retirement Benefits (continued)**

**Pension Plan (continued)**

**Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year</u>	\$	
2017	\$ 7,287	
2018	7,287	
2019	7,287	
2020	7,149	
2021	115	

*Actuarial Assumptions* – The total pension liability in the January 1, 2014 actuarial valuation and the related update to December 31, 2015 (the measurement date), were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry age normal cost method
Amortization method	Payments increase at 4.0 percent
Asset valuation method	Sum of actuarial value at beginning of the year, contributions and investment earnings based on the actuarial interest assumption less benefit payments and operating expenses plus 20% of the market value at the end of the year in excess of that sum, plus additional adjustment toward market value as necessary so that final actuarial value is within 20% market value.
Remaining amortization period	22 years
Inflation	4.0 percent
Salary increases	4.25 percent, average, including inflation
Investment rate of return	7.75 percent, net of pension plan investment expense, including inflation
Cost of living adjustments	3.0 percent of first \$15,000 of retirement income
Rates of retirement	Varies based on age
Rates of disability	45 percent of all disabilities are ordinary (55 percent are service related)
Mortality rates:	
Pre-retirement	The RP-2000 Employee Mortality Table projected generationally with a Scale AA from 2010.
Healthy Retiree	The RP-2000 Healthy Annuitant Mortality Table projected generationally with a Scale AA from 2010.
Disabled Retiree	The RP-2000 Healthy Annuitant Mortality Table set forward three years for males only projected generationally with a Scale AA from 2010.

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**12. Employees' Retirement Benefits (continued)**

**Pension Plan (continued)**

**Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

**Actuarial Assumptions (continued)**

The actuarial assumptions used in the January 1, 2014 valuation were based on the results of an actuarial experience study for the period of January 1, 2012 to January 1, 2014.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Domestic Equity	20.00%	6.60%
International developed markets equity	16.00%	7.10%
International emerging markets equity	7.00%	9.40%
Core fixed income	13.00%	2.20%
High-yield fixed income	10.00%	4.70%
Real estate	10.00%	4.40%
Commodities	4.00%	4.40%
Hedge fund, GTAA, Risk parity	10.00%	3.90%
Private equity	10.00%	11.70%
Total	<u>100.00%</u>	

*Discount rate* – The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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**12. Employees' Retirement Benefits (continued)**

**Pension Plan (continued)**

**Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

*Sensitivity of the Authority's proportionate share of the net pension liability to changes in the discount rate* – The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease <u>(6.75 %)</u>	Discount Rate <u>(7.75 %)</u>	1% Increase <u>(8.75 %)</u>
Authority's proportionate share of the net pension liability	\$ 456,249	\$ 359,774	\$ 277,900

*Pension plan fiduciary net position* – Detailed information about the pension plan's fiduciary net position is available in the separately issued BCRA financial report.

**Other Postemployment Benefits (OPEB)**

*Plan Description* – In addition to pension benefits, the Authority provides postemployment healthcare benefits for eligible employees (1) hired before April 2, 2012, who render at least 10 years of service and attain age 55, while in service, or 20 years of service at any age, until the employee is eligible for Medicare and (2) hired on or after April 2, 2012, who render at least 10 years of service are eligible at age 60, while in service until the employee is eligible for Medicare. The benefits, benefit level, employee contributions, and employer contributions are governed by the Authority. At June 30, 2014, the actuarial valuation date, 2 active employees and 0 retirees meet eligibility requirements. The plan does not issue separate stand-alone financial statements.

*Benefits Provided* – Medical coverage, excluding dental, under the group health insurance plan for regular full-time employees will continue until the employee is eligible for Medicare. Coverage for the dependents of such regular full-time employees will also continue during this period provided that the employee pay 10% of the enrollment cost as established annually by the Plan administrator. Once the retired employee is entitled to Medicare, health care coverage for the employee's spouse will continue as provided for under COBRA, provided that the employee pay 100% of the enrollment costs as established annually by the Plan administrator.

*Funding policy* – The retired employee must pay 10% of the enrollment cost (the "working rate") as established annually by the Plan administrator. The Authority contributes the remainder of the health plan costs on a pay-as-you-go basis.

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**12. Employees' Retirement Benefits (continued)**

**Other Postemployment Benefits (OPEB) (continued)**

**Annual OPEB Cost and Net OPEB Obligation** – The Authority's annual OPEB expense is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liability over a period not to exceed thirty years. The components of the Authority's annual OPEB cost for the years ended June 30, 2016 and 2015, the amount actually contributed to the plan, and changes in the Authority's net OPEB obligation based on an actuarial valuation as of June 30, 2014 are as follows:

	<u>2016</u>	<u>2015</u>
Annual required contribution (ARC)	\$ 21,491	\$ 22,743
Interest on net OPEB obligation and ARC adjustment	5,611	4,554
ARC adjustment	<u>(5,345)</u>	<u>(3,000)</u>
Annual OPEB cost	21,757	24,297
Contributions made	-	-
Increase in net OPEB obligation	21,757	24,297
Net OPEB obligation - beginning of year	125,489	101,192
Net OPEB obligation - end of year	<u>\$ 147,246</u>	<u>\$ 125,489</u>

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2016, 2015 and 2014 are as follows:

	<u>Annual OPEB Cost</u>	<u>Percentage Cost Contributed</u>	<u>Net OPEB Obligation</u>
June 30, 2014	\$23,700	0%	\$101,192
June 30, 2015	\$24,297	0%	\$125,489
June 30, 2016	\$21,757	0%	\$147,246

**Funded Status and Funding Progress** – The funded status of the plan as of June 30, 2016 was as follows:

Actuarial accrued liability (AAL)	\$ 307,962
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	<u>\$ 307,962</u>
Funded ratio (actuarial value of plan assets/AAL)	0.0%
Covered payroll (active plan members)	<u>\$ 149,253</u>
UAAL as a percentage of covered payroll	<u>206.3%</u>

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**12. Employees' Retirement Benefits (continued)**

Other Postemployment Benefits (OPEB) (continued)

Funded Status and Funding Progress (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions* – Projections of benefits for financial reporting purposes are based on the plan as understood by the Authority and plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2014 actuarial valuation, the entry age normal cost method was used. The actuarial value of assets was not determined as the Authority has not advance-funded its obligation. The actuarial assumptions included a 4.5% investment rate of return and an annual health care cost trend rate for (1) Under 65, 10% decreasing by 2.0% for 1 year and 0.5% for 6 years to an ultimate rate of 5.0% per year, and for (2) Over 65, 10% decreasing by 0.5% for 10 years to an ultimate level of 5.0% per year. Both rates include a 4.0% general inflation assumption. The UAAL is being amortized as a level percentage of projected payrolls on an open basis.

**13. Commitments and Contingencies**

- a) Federal and State Grants - The Authority has received capital and operating financial assistance from Federal and State agencies in the form of grants. Expenditure of funds under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Authority. In the opinion of Authority Management, liabilities resulting from such disallowed expenditures, if any, will not be material to the accompanying financial statements.
- b) Risk management – The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Authority carries commercial insurance to cover these potential losses. Settlements have not exceeded coverages for each of the past three fiscal years.

The Authority's workers compensation coverage is insured under a retrospectively rated policy. In the opinion of management, any audit adjustment made by the insurance carrier will not be material to the accompanying financial statements.

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
 (a Component Unit of the Massachusetts Department of Transportation)  
**Notes to Financial Statements**  
 June 30, 2016 and 2015

**14. Related Party Transactions**

Transactions with MassDOT and the Commonwealth of Massachusetts are as follows:

- a. Receivables for operating and capital assistance are delineated in Note 5.
- b. Actual operating and capital assistance for 2016 and 2015 is as follows:

	<u>2016</u>	<u>2015</u>
Operating assistance		
MassDOT appropriations	\$ 488,184	\$ 476,277
Federal pass-through grants	543,287	531,946
Local (Town) assistance	398,943	355,195
Capital assistance		
MassDOT appropriations	218,626	484,154
Federal pass-through grants	<hr/> 88,664	<hr/>
Total related party transactions	<hr/> <u>\$ 1,649,040</u>	<hr/> <u>\$ 1,936,236</u>

Transactions with the Town of Nantucket (Member Community) are as follows:

- a. Receivable for local assistance is delineated in Note 5.
- b. The lessor on the lease and the rental income described in Note 11 is the Town of Nantucket both directly or indirectly through the Nantucket Memorial Airport Commission.

**15. Reserve for Extraordinary Expense**

In accordance with Section 6 of Chapter 161B of the General Laws of the Commonwealth, the Authority is allowed to establish a reserve account for the purpose of meeting the cost of extraordinary expenses in an amount not to exceed three percent of the prior year's local assessment. Any balance in the reserve account at the end of the fiscal year may be carried forward into the next fiscal year; provided, however, that the aggregate amount in the account does not exceed twenty percent of the prior year's local assessment. The increase in the reserve for 2016 and 2015 was \$1,733 and \$1,690, respectively. The aggregate reserve balance at June 30, 2016 and 2015 was \$71,039 and \$69,306, respectively.

The reserve for extraordinary expense is included in the accompanying statement of net position in the Net position category, restricted account.

**16. Subsequent Events**

The Authority evaluated subsequent events through September 29, 2016, when the financial statements were available to be issued, and determined that there are no other material items that would require recognition or disclosure in the Authority's financial statements.

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
(a Component Unit of the Massachusetts Department of Transportation)

**Required Supplementary Information**  
Schedule of the Authority's Proportionate Share of the Net Pension Liability (Unaudited)  
June 30, 2016

	<u>2016</u>	<u>2015</u>
Authority's proportion of the net pension liability	0.057%	0.057%
Authority's proportionate share of the net pension liability	\$ 359,774	\$ 322,696
Authority's covered-employee payroll	\$ 158,446	\$ 149,925
Authority's proportionate share of the net pension liability as a percentage of its covered-employee payroll	227.06%	215.24%
Plan fiduciary net position as a percentage of the total pension liability	58.10%	60.43%

Notes to Required Supplementary Information

Measurement Date

The amounts presented in this schedule were determined as of December 31, 2015.

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Changes Information

Since the Barnstable County Retirement Association performs an actuarial valuation bi-annually, there are no reported amounts for the changes in benefit terms, differences between expected and actual experience and changes in assumptions as of December 31, 2015.

NANTUCKET REGIONAL TRANSIT AUTHORITY  
(a Component Unit of the Massachusetts Department of Transportation)

Required Supplementary Information  
Schedule of Pension Contributions (Unaudited)  
June 30, 2016

	<u>2016</u>	<u>2015</u>
Statutory required contribution	\$ 31,438	\$ 30,338
Contributions in relation to the actuarially required contribution	<u>(31,438)</u>	<u>(30,338)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 158,446	\$ 149,925
Contributions as a percentage of its covered-employee payroll	19.84%	20.24%

Notes to Required Supplementary Information

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Contributions

The Authority is required to pay an annual appropriation as established by the Public Employees Retirement Commission (PERAC). The total appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with adopted early retirement incentive programs.

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
 (a Component Unit of the Massachusetts Department of Transportation)  
 Required Supplementary Information (Unaudited)  
 Schedule of Funding Progress  
 Other Postemployment Benefit Plan  
 June 30, 2016

Actuarial Valuation Date	Actuarial Value of Assets ( a )	Actuarial Accrued Liability (AAL) ( b )	Unfunded AAL (UAAL) ( b - a )	Funded Ratio ( a/b )	Covered Payroll ( c )	UAAL as a Percentage of Covered Payroll ( [ b - a ] / c )
6/30/2010	\$ -	\$ 188,063	\$ 188,063	0.0%	\$ 132,720	141.7%
6/30/2012	\$ -	\$ 271,432	\$ 271,432	0.0%	\$ 139,126	195.1%
6/30/2014	\$ -	\$ 307,962	\$ 307,962	0.0%	\$ 149,253	206.3%

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
 (a Component Unit of the Massachusetts Department of Transportation)

Schedule 1

**STATEMENT OF COSTS (Unaudited)**  
**JUNE 30, 2016**  
**FORM 1**

	<u>Rural Area Service</u>
<b>I. Operating Costs</b>	
A. RTA administrative costs (excluding depreciation and amortization)	\$      126,869
B. Purchased services	
Fixed route	1,622,322
Demand response	247,673
Brokerage services	3,120
C. Debt Service	
Total Operating Costs	1,999,984
<b>II. Federal Operating Assistance</b>	
A. FTA operating and administrative	541,489
B. Other federal	
Total Federal Assistance	541,489
<b>III. Revenues</b>	
A. Farebox Revenue	426,133
B. Brokerage service reimbursement	3,120
C. Other third party reimbursement	137,200
D. Other Revenues	
1. Advertising	1,800
2. Sale of capital assets	2,060
3. Interest income	2,788
4. Miscellaneous	
Total Other Revenues	6,648
<b>IV. Net Operating Deficit (I-II-III)</b>	885,394
<b>V. Adjustments</b>	
A. Extraordinary expenses (not to exceed 3% of prior year's local assessment)	1,733
Total Adjustments	1,733
<b>VI. Net Cost of Service (IV+V)</b>	887,127
<b>VII. Net Cost of Service Funding</b>	
A. Local Assessments	398,943
B. State contract assistance	488,184
1. LESS: Adjustment for exceeding 2.5% cap on prior year net operating expenses	
C. State Contract Assistance to be funded	488,184
1. LESS: Payment made by MassDOT in current year	(488,184)
D. Balance requested from the State	\$      -
<b>VIII. Unreimbursed Deficit (VI-VIIA-VIIC)</b>	-

**NANTUCKET REGIONAL TRANSIT AUTHORITY**  
 (a Component Unit of the Massachusetts Department of Transportation)

Schedule 2

**Statement of Costs-Calculation Worksheet and Supplementary Data (Unaudited)**  
 June 30, 2016  
 Form 2

**I. Proof calculations and other required information:**

A. Prior year operating expenses, net of fully funded costs brokerage service	\$ 1,916,126
Allowable percentage increase	2.5%
Prior year, net operating expenses times 2.5%	47,903
Current year, allowable net operating expense	1,964,029
Plus adjustments:	
ADA expenses in excess of the 2.5% cap	3,120
Brokerage funded costs	34,868
New service costs	(2,033)
Other: (explain)	
Amount under 2.5% cap	1,999,984
Total allowable operating costs (maximum allowed on Form 1, Line 1)	
B. Amount of extraordinary expenses (See V. Adjustments, Form 1)	1,733
Prior year local assessment	355,195
Percentage of extraordinary expense to prior local assessment (not to exceed 3%)	0.5%
C. Aggregate amount of reserve account at June 30.	71,039
Prior year local assessment	355,195
Percentage of reserve account to prior local assessment (not to exceed 20%)	20.0%
D. State the management fee paid to major service providers as a percentage of operating costs incurred.	5.4%
E. State the percentage of benefits paid by RTA on behalf of RTA employees for:	
1. Group life and accidental death insurance	50.0%
2. Group health insurance	90.0%
F. State the brokerage service contracts costs as a percentage of total operating costs.	0.15%
G. Stabilization Fund	
1. Current year	
2. Aggregate balance	92,091

NANTUCKET REGIONAL TRANSIT AUTHORITY  
(a Component Unit of the Massachusetts Department of Transportation)

Schedule 3

Schedule of Compensation Required by Massachusetts (Unaudited)  
Executive Office for Administration and Finance  
June 30, 2016

<u>Title</u>	<u>Base Salary</u>	<u>Bonus</u>	<u>Severance</u>	<u>Retirement Contribution</u>	<u>Other</u>
Administrator	\$ 91,028	\$ -	\$ -	\$ 19,177	\$ 22,098
Other employees	-	-	-	-	-
Advisory Board Members	-	-	-	-	-

# Bruce D. Norling, CPA, P.C.

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Advisory Board  
Nantucket Regional Transit Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Nantucket Regional Transit Authority (the Authority), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which compromise the Authority's basic financial statements, and have issued our report thereon dated September 29, 2016.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Bruce D. Norling, CPA, P.C.*

September 29, 2016